



BANGKO SENTRAL NG PILIPINAS

OFFICE OF THE GOVERNOR

CIRCULAR NO. 706
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Subject: UPDATED ANTI-MONEY LAUNDERING RULES AND REGULATIONS

By the authority vested to the Bangko Sentral ng Pilipinas (BSP) to issue guidelines and circulars on anti-money laundering (AML) in order to effectively implement the provisions of Republic Act No. 9160, otherwise known as the "Anti-Money Laundering Act of 2001", as amended by Republic Act No. 9194 (AMLA, as amended), under Rule 17.1 (b) of the Revised Implementing Rules and Regulations (RIRR), the Monetary Board, in its Resolution No. 1801 dated 16 December 2010, approved the adoption of this Updated Anti-Money Laundering Rules and Regulations and the amendment of Part Eight of the Manual of Regulations as well as the repeal of other BSP Circulars that are inconsistent herewith.

Section X801. Declaration of Policy- The BSP adopts the policy of the State to protect the integrity and confidentiality of bank accounts and to ensure that the Philippines in general and the covered institutions herein described in particular shall not be used respectively as a money laundering site and conduit for the proceeds of an unlawful activity as hereto defined.

Section X802. Scope of Regulations- These regulations shall apply to all covered institutions supervised and regulated by the BSP. The term "covered institution" shall refer to Banks, Offshore banking units, quasi-banks, trust entities, non-stock savings and loan associations, pawnshops, foreign exchange dealers, money changers, remittance agents, electronic money issuers and other financial institutions which under special laws are subject to BSP supervision and/or regulation, including their subsidiaries and affiliates as herein defined wherever they may be located:

- (a) A subsidiary means an entity more than fifty percent (50%) of the outstanding voting stock of which is owned by a bank, quasi-bank, trust entity or any other institution supervised and/or regulated by the BSP.
- (b) An affiliate means an entity the voting stock of which, to the extent of fifty percent (50%) or less, is owned by a bank, quasi-bank, trust entity, or any other institution supervised and/or regulated by the BSP.

Pursuant to Section 20 of the General Banking Law of 2000, a bank authorized by BSP to establish branches or other offices within or outside the

Philippines shall be responsible for all business conducted in such branches and offices to the same extent and in the same manner as though such business had all been conducted in the head office. A bank and its branches and offices shall be treated as one unit.

Whenever local applicable laws and regulations of a branch, office, subsidiary or affiliate based outside the Philippines prohibit the implementation of these Rules or any of the provisions of the AMLA, as amended, its RIRR, and the supervising authority in that foreign country issues a directive forbidding said branch, office, subsidiary or affiliate, the covered institution shall notify the BSP of this situation and furnish a copy of the supervising authority's directive.

Section X803. Definition of terms- Except as otherwise defined herein, all terms used shall have the same meaning as those terms that are defined in the AMLA, as amended, and its RIRR.

(A) Money laundering is a crime whereby the proceeds of an unlawful activity as herein defined are transacted, thereby making them appear to have originated from legitimate sources. It is committed by the following:

(1) Any person knowing that any monetary instrument or property represents, involves, or relates to, the proceeds of any unlawful activity, transacts or attempts to transact said monetary instrument or property.

(2) Any person knowing that any monetary instrument or property involves the proceeds of any unlawful activity, performs or fails to perform any act as a result of which he facilitates the offense of money laundering referred to in paragraph (1) above.

(3) Any person knowing that any monetary instrument or property is required under the act to be disclosed and filed with the Anti-Money Laundering Council, fails to do so.

(B) Covered transaction (CT) is a transaction in cash or other equivalent monetary instrument involving a total amount in excess of five hundred thousand pesos (P500,000) within one banking day.

(C) Suspicious transactions (ST) are transactions with covered institutions, regardless of the amount involved, where any of the following circumstances exist:

1. There is no underlying legal or trade obligation, purpose or economic justification;
2. The client is not properly identified;
3. The amount involved is not commensurate with the business or financial capacity of the client;
4. Taking into account all known circumstances, it may be perceived that the client's transaction is structured in order to

avoid being the subject of reporting requirements under the AMLA, as amended;

5. Any circumstance relating to the transaction which is observed to deviate from the profile of the client and/or client's past transactions with the covered institution;
6. The transaction is in any way related to an unlawful activity or any money laundering activity or offense under the AMLA, as amended, that is about to be, is being or has been committed; or
7. Any transaction that is similar or analogous to any of the foregoing.

(D) Monetary instrument refers to:

- (1) Coins or currency of legal tender of the Philippines, or of any other country;
- (2) Drafts, checks, and notes;
- (3) Securities or negotiable instruments, bonds, commercial papers, deposit certificates, trust certificates, custodial receipts or deposit substitute instruments, trading orders, transaction tickets and confirmations of sale or investments and money market instruments;
- (4) Contracts or policies of insurance, life or non-life, and contracts of suretyship; and
- (5) Other similar instruments where title thereto passes to another by endorsement assignment or delivery.

(E) Transaction refers to any act establishing any right or obligation or giving rise to any contractual or legal relationship between the parties thereto. It also includes any movement of funds by any means with a covered institution.

(F) Unlawful activity refers to any act or omission or series or combination thereof involving or having direct relation to the following:

- (1) Kidnapping for ransom under Article 267 of Act No. 3815, otherwise known as the Revised Penal Code, as amended;
- (2) Sections 4, 5, 6, 8, 9, 10, 12, 13, 14, 15, and 16 of Republic Act No. 9165, otherwise known as the Comprehensive Dangerous Drugs Act of 2002;
- (3) Section 3 paragraphs B, C, E, G, H, and I of Republic Act No. 3019, as amended; otherwise known as the Anti-Graft and Corrupt Practices Act;
- (4) Plunder under Republic Act No. 7080, as amended;
- (5) Robbery and extortion under Articles 294, 295, 296, 299, 300, 301, and 302 of the Revised Penal Code, as amended;
- (6) Jueteng and masiao punished as illegal gambling under Presidential Decree No. 1602;
- (7) Piracy on the high seas under the Revised Penal Code, as amended and Presidential Decree No. 532;

- (8) Qualified theft under Article 310 of the Revised Penal Code, as amended;
- (9) Swindling under Article 310 of the Revised Penal Code, as amended;
- (10) Smuggling under Republic Act Nos. 455 and 1937;
- (11) Violations under Republic Act No. 8792, otherwise known as the Electronic Commerce Act of 2000;
- (12) Hijacking and other violations under Republic Act No. 6235; destructive arson and murder, as defined under the Revised Penal Code, as amended, including those perpetrated by terrorists against non-combatant persons and similar targets;
- (13) Fraudulent practices and other violations under Republic Act No. 8799, otherwise known as the Securities Regulation Code of 2000;
- (14) Felonies or offenses of a similar nature that are punishable under the penal laws of other countries.

(G) Customer- refers to any person or entity that keeps an account, or otherwise transacts business, with a covered institution and any person or entity on whose behalf an account is maintained or a transaction is conducted, as well as the beneficiary of said transactions. A customer also includes the beneficiary of a trust, an investment fund, a pension fund or a company or person whose assets are managed by an asset manager, or a grantor of a trust.

(H) Shell Company- Legal entities which have no business substance in their own right but through which financial transactions may be conducted.

(I) Shell Bank- a Shell company incorporated as a bank or made to appear to be incorporated as a bank but has no physical presence and no affiliation with a regulated financial group. It can also be a bank that (a) does not conduct business at a fixed address in a jurisdiction in which the shell bank is authorized to engage; (b) does not employ one or more individuals on a full time basis at this fixed address; (c) does not maintain operating records at this address, and (d) is not subject to inspection by the authority that licensed it to conduct banking activities.

(J) Beneficial Owner- refers to natural person(s) who ultimately owns or controls a customer and/or the person on whose behalf a transaction is being conducted. It also incorporates those persons who exercise ultimate effective control over a legal person or arrangement.

(K) Politically Exposed Person or PEP- an individual who is or has been entrusted with prominent public positions in the Philippines or in a foreign state, including heads of state or of government, senior politicians, senior national or local government, judicial or military officials, senior executives of government or state owned or controlled corporations and important political party officials.

(L) Correspondent banking refers to activities of one bank (the correspondent bank) having direct connection or friendly service relations with another bank (the respondent bank).

(M) Fund/wire transfer- refers to any transaction carried out on behalf of an originator (both natural and juridical) through a financial institution (Originating Institution) by electronic means with a view to making an amount of money available to a beneficiary at another financial institution (Beneficiary Institution). The originator person and the beneficiary person may be the same person.

(N) Cross border transfers- any wire transfer where the originating and beneficiary institutions are located in different countries. It shall also refer to any chain of wire transfers that has at least one cross-border element.

(O) Domestic Transfer- any wire transfer where the originating and beneficiary institutions are located in the same country. It shall refer to any chain of wire transfers that takes place entirely within the borders of a single country, even though the system used to effect the fund/wire transfer may be located in another country.

(P) Originating institution- refers to the entity utilized by the originator to transfer funds to the beneficiary and can either be (a) a covered institution as specifically defined by these Rules and as generally defined by the AMLA, as amended, and its RIRR, or (b) a financial institution operating outside the Philippines that is other than covered institutions referred to in (a) but conducts business operations and activities similar to them.

(Q) Beneficiary institution- refers to the entity that will pay out the money to the beneficiary and can either be (a) a covered institution as specifically defined by these Rules and as generally defined by the AMLA, as amended, and its RIRR, or (b) a financial institution operating outside the Philippines that is other than covered institutions referred to in (a) but conducts business operations and activities similar to them.

(R) Intermediary institution- refers to the entity utilized by the originating and beneficiary institutions where both have no correspondent banking relationship with each other but have established relationship with the intermediary institution. It can either be (a) a covered institution as specifically defined by these Rules and as generally defined by the AMLA, as amended, and its RIRR, or (b) a financial institution operating outside the Philippines that is other than covered institutions referred to in (a) but conducts business operations and activities similar to them.

Section X804. Basic Principles and Policies to Combat Money Laundering - In line with the declaration of policy, covered institutions shall apply the following principles:

1. Conduct business in conformity with high ethical standards in order to protect its safety and soundness as well as the integrity of the national banking and financial system;

2. Know sufficiently your customer at all times and ensure that the financially or socially disadvantaged are not denied access to financial services while at the same time prevent suspicious individuals or entities from opening or maintaining an account or transacting with the covered institution by himself or otherwise;
3. Adopt and effectively implement a sound AML and terrorist financing risk management system that identifies, assesses, monitors and controls risks associated with money laundering and terrorist financing;
4. Comply fully with these rules and existing laws aimed at combating money laundering and terrorist financing by making sure that officers and employees are aware of their respective responsibilities and carry them out in accordance with superior and principled culture of compliance; and
5. Fully cooperate with the Anti-Money Laundering Council (AMLC) for the effective implementation and enforcement of the AMLA, as amended, and its RIRR.

A. RISK MANAGEMENT

§ X805. Risk Management – All covered institutions shall develop sound risk management policies and practices to ensure that risks associated with money-laundering such as counterparty, reputational, operational, and compliance risks are identified, assessed, monitored, mitigated and controlled, as well as to ensure effective implementation of these regulations, to the end that covered institutions shall not be used as a vehicle to legitimize proceeds of unlawful activity or to facilitate or finance terrorism.

The four areas of sound risk management practices are adequate and active Board and Senior Management oversight, acceptable policies and procedures embodied in a money laundering and terrorist financing prevention compliance program, appropriate monitoring and Management Information System and comprehensive internal controls and audit.

§ X805.1. Board and Senior Management Oversight – Notwithstanding the provisions specifying the duties and responsibilities of the Compliance Office and Internal Audit, it shall be the ultimate responsibility of the Board of Directors to fully comply with the provisions of these rules, the AMLA, as amended, and its RIRR. For this reason, it shall ensure that oversight on the institution's compliance management is adequate.

§ X805.1.a. Compliance Office- Management of the implementation of the covered institution's Money Laundering and Terrorist Financing Prevention Program (MLPP) shall be a primary task of the Compliance Office. To ensure the independence of the Office, it shall have a direct reporting line to the Board of Directors or any Board-level or approved committee on all

matters related to AML and terrorist financing compliance and their risk management. It shall be principally responsible for the following functions among other functions that may be delegated by Senior Management and the Board, to wit:

1. Ensure compliance by all responsible officers and employees with these Rules, the AMLA, as amended, the RIRR and its own MLPP. It shall conduct periodic compliance checking which covers, among others, evaluation of existing processes, policies and procedures including on-going monitoring of performance by staff and officers involved in money laundering and terrorist financing prevention, reporting channels, effectivity of the electronic money laundering transaction monitoring system and record retention system through sample testing and review of audit or examination reports. It shall also report compliance findings to the Board or any Board-level committee;
2. Ensure that infractions, discovered either by internally initiated audits or by special or regular examination conducted by the BSP, are immediately corrected;
3. Inform all responsible officers and employees of all resolutions, circulars and other issuances by the BSP and the AMLC in relation to matters aimed at preventing money laundering and terrorist financing;
4. Alert senior management, the board of directors, or the Board-level or approved committee if it believes that the institution is failing to sensibly address anti-money laundering and terrorist financing issues; and
5. Organize the timing and content of AML training of officers and employees including regular refresher trainings as stated in **Section X809**.

§ X805.2. Money Laundering and Terrorist Financing Prevention Program- All covered institutions shall adopt a comprehensive and risk-based MLPP geared toward the promotion of high ethical and professional standards and the prevention of the bank being used, intentionally or unintentionally, for money laundering and terrorism financing. The MLPP shall be consistent with the AMLA, as amended, and the provisions set out in these rules and designed according to the covered institution's corporate structure and risk profile. It shall be in writing, approved by the Board of Directors or by the country/regional head or its equivalent for local branches of foreign banks, and well disseminated to all officers and staff who are obligated by law and by their program to implement the same. Where a covered institution has branches, subsidiaries, affiliates or offices located within and/or outside the Philippines, it shall adopt an institution-wide MLPP that shall be implemented on a consolidated basis.

The MLPP shall also be readily available in user-friendly form, whether in hard or soft copy. The Covered institution must put up a procedure to ensure an audit trail evidencing dissemination process for new and amended policies and procedures. The program shall embody the following at a minimum:

1) Detailed procedures of the covered institution's compliance and implementation of the following major requirements of the AMLA, as amended, its RIRR, and these Rules, to wit:

a) Customer identification process including acceptance policies and on-going monitoring processes;

b) Record keeping and retention;

c) Covered transaction reporting; and

d) Suspicious transaction reporting including the adoption of a system, electronic or manual, of flagging, monitoring and reporting of transactions that qualify as suspicious transactions, regardless of amount or that will raise a "red flag" for purposes of conducting further verification or investigation, or transactions involving amounts below the threshold to facilitate the process of aggregating them for purposes of future reporting of such transactions to the AMLC when their aggregated amounts breach the threshold. The ST reporting shall include a reporting chain under which a suspicious transaction will be processed and the designation of a Board level or approved Committee who will ultimately decide whether or not the covered institution should file a report to the AMLC. If the resources of the covered institution do not permit the designation of a Committee, it may designate the compliance officer to perform this function instead provided that the Board of Directors is informed of his decision.

2) An effective and continuous anti-money laundering and countering of terrorist financing training program for all directors, and responsible officers and employees, to enable them to fully comply with their obligations and responsibilities under these rules, the AMLA, as amended, its RIRR and their internal policies and procedures as embodied in the MLPP. The training program shall also include refresher trainings to remind these individuals of their obligations and responsibilities as well as update them of any changes in AML laws, rules and internal policies and procedures.

3) An adequate screening and recruitment process to ensure that only qualified personnel who have no criminal record/s are employed to assume sensitive banking functions;

4) An internal audit system in accordance with § X805.4;

5) An independent audit program with written scope of audit that will ensure the completeness and accuracy of the information and identification documents obtained from clients, the covered and

suspicious transaction reports submitted to the AMLC, and the records retained in compliance with these rules as well as adequacy and effectiveness of the training program on the prevention of money laundering and terrorism financing;

6) A mechanism that ensures all deficiencies noted during the audit and/or BSP regular or special examination are immediately corrected and acted upon;

7) Cooperation with the AMLC; and

8) Designation of an AML compliance officer, who shall at least be at senior officer level, as the lead implementor of the program within an adequately staffed Compliance Office. The AML compliance officer may also be the liaison between the covered institution, the BSP and the AMLC in matters relating to the covered institution's AML compliance. Where resources of the covered institution do not permit the hiring of an AML compliance officer, the Compliance Officer shall also assume the responsibility of the former.

§ X805.2.a. Submission of the Revised and Updated MLPP. Approval by the Board of Directors or Country Head - Within one hundred eighty days (180) days from effectivity of these Rules, all covered institutions shall prepare and have available for inspection an updated MLPP embodying the principles and provisions stated in these rules. The Compliance Officer shall submit to the Anti-Money Laundering Specialist Group, Supervision and Examination Subsector I of the BSP a sworn certification that the revised MLPP had been prepared, duly noted and approved by the Board of Directors or the Country Head or its equivalent for local branches of foreign banks.

Henceforth, each MLPP shall be regularly updated at least once every two years to incorporate changes in AML policies and procedures, latest trends in money laundering and terrorist financing typologies, and latest pertinent BSP issuances. Any revision or update in the MLPP shall likewise be approved by Board of Directors or the country/regional head or its equivalent for local branches of foreign banks.

§ X805.3. Monitoring and Reporting Tools – All covered institutions shall adopt an AML and terrorist financing monitoring system that is appropriate for their risk-profile and business complexity and in accordance with these Rules. The system should be capable of generating timely, accurate and complete reports to lessen the likelihood of any reputational and compliance risks, and to regularly apprise the Board of Directors and Senior Management on anti-money laundering and terrorist financing compliance.

§ X805.3.a. Electronic Monitoring and Reporting Systems for Money Laundering- Universal Banks (UBs) and Commercial Banks (KBs) shall adopt an electronic AML system capable of monitoring risks associated with money-laundering and terrorist financing as well as generating timely reports for the guidance and information of its Board of Directors and Senior Management in addition to the functionalities mentioned in **§ X807.2.**

§ X805.3.b. Manual monitoring- For covered institutions other than UBs and KBs, it need not have an electronic system but must ensure that it has the means of complying with **§ X805.3**.

§ X805.4. Internal Audit - The Internal Audit function associated with money laundering and terrorist financing should be conducted by qualified personnel who are independent of the office being audited. It must have the support of the Board of Directors and Senior Management and have a direct reporting line to the Board or a Board level Audit Committee.

The Internal Audit shall, in addition to those specified by these rules, be responsible for the periodic and independent evaluation of the risk management, degree of adherence to internal control mechanisms related to the customer identification process, such as the determination of the existence of customers and the completeness of the minimum information and/or documents establishing the true and full identity of, and the extent and standard of due diligence applied to, customers, CT and ST reporting and record keeping and retention, as well as the adequacy and effectiveness of other existing internal controls associated with money laundering and terrorist financing.

For UBs and KBs with electronic money laundering transaction monitoring system, in addition to the above, the internal audit shall include determination of the efficiency of the system's functionalities as required by **§ X805.3** and **§ X807.2**.

The results of the internal audit shall be timely communicated to the Board of Directors and shall be open for scrutiny by BSP examiners in the course of the regular or special examination without prejudice to the conduct of its own evaluation whenever necessary. Results of the audit shall likewise be promptly communicated to the Compliance Office for its appropriate corrective action. The Compliance Office shall regularly submit reports to the Board to inform them of management's action to address deficiencies noted in the audit.

B. CUSTOMER IDENTIFICATION PROCESS

Section X806. A covered institution shall maintain a system of verifying the true identity of their customers and, in case of corporate and juridical entities, require a system of verifying their legal existence and organizational structure as well as the authority and identification of all persons purporting to act on their behalf. Along this line, it shall formulate a risk-based and tiered customer acceptance policy, customer retention policy and customer identification process that involves reduced Customer Due Diligence (CDD) for potentially low risk clients and enhanced CDD for higher risk accounts.

§ X806.1. Customer acceptance policy- Every covered institution shall develop clear, written and graduated acceptance policies and

procedures that will ensure that the financially or socially disadvantaged are not denied access to financial services while at the same time prevent suspicious individuals or entities from opening an account.

§ X806.1.a. Criteria for type of customers: low, normal and high risk; Standards for applying reduced, average and enhanced due diligence- Covered institutions shall specify the criteria and description of the types of customers that are likely to pose low, normal or high risk to their operations as well as the standards in applying reduced, average and enhanced due diligence including a set of conditions for the denial of account opening.

Enhanced due diligence shall be applied to customers that are assessed by the covered institution or by these Rules as high risk for money laundering and terrorist financing.

For customers assessed to be of low risk such as an individual customer with regular employment or economically productive activity, small account balance and transactions, and a resident in the area of the covered institution's office or branch, the covered institutions may apply reduced due diligence. Some entities may likewise be considered as low risk clients, these are: Banking institutions, trust entities and quasi-banks authorized by the BSP to operate as such, publicly listed companies subject to regulatory disclosure requirements, government agencies including government owned and controlled corporations (GOCCs).

In designing a customer acceptance policy, the following factors shall be taken into account:

1. Background and source of funds;
2. Country of origin and residence or operations;
3. Public or high profile position of the customer or its directors/trustees, stockholders, officers and/or authorized signatory;
4. Linked accounts;
5. Watch list of individuals and entities engaged in illegal activities or terrorist related activities as circularized by BSP, AMLC, and other international entities or organizations such as the Office of Foreign Assets Control (OFAC) of the U.S. Department of the Treasury and United Nations Sanctions List;
6. Business activities; and
7. Type of services/products/transactions to be entered with the covered institution.

In all instances, the covered institution shall document how a specific customer was profiled (low, normal or high) and what standard of CDD (reduced, average or enhanced) was applied.

§ X806.1.b. Enhanced Due Diligence- Whenever enhanced due diligence is applied as required by these Rules or by the covered institution's customer acceptance policy, the covered institution shall, in addition to profiling of customers and monitoring of their transactions, do the following:

1. Obtain additional information other than the minimum information and/or documents required for the conduct of average due diligence as enumerated under **§ X806.2.a and § X806.2.b**;

(a) In cases of individual customers, obtain a list of banks where the individual has maintained or is maintaining an account, list of companies where he is a director, officer or stockholder, and banking services to be availed of.

(b) For entities assessed as high risk customers, such as shell companies, covered institutions shall, in addition to the minimum information and/or documents enumerated above, obtain additional information including but not limited to prior or existing bank references, the Name, present address, date and place of birth, nature of work, nationality and source of funds of each of the primary officers (President, Treasurer and authorized signatory/ies), stockholders owning at least 2% of the voting stock, and directors/trustees/partners as well as their respective identification documents.

2. Conduct validation procedures on any or all of the information provided in accordance with **§ X806.1.c**.

3. Obtain senior management approval for establishing business relationship.

Where additional information cannot be obtained, or any information or document provided is false or falsified, or result of the validation process is unsatisfactory, the covered institution shall deny banking relationship with the individual or entity without prejudice to the reporting of a suspicious transaction to the AMLC when circumstances warrant.

§ X806.1.c. Minimum Validation Procedures- Validation procedures for individual customers shall include but is not limited to the following:

1. Confirming the date of birth from a duly authenticated official document;
2. Verifying the permanent address through evaluation of utility bills, bank or credit card statement or other documents showing permanent address or through on-site visitation;
3. Contacting the customer by phone, email or letter (such as sending of "thank you letters"); and
4. Determining the authenticity of the identification documents through validation of its issuance by requesting a certification from the issuing authority or by any other means.

For corporate or juridical entities, validation procedures shall include but is not limited to the following:

1. Requiring the submission of audited financial statements conducted by a reputable accounting/auditing firm;
2. Inquiring from the supervising authority the status of the entity;
3. Obtaining bank references;
4. On-site visitation of the company; and
5. Contacting the entity by phone, email or letter (such as "thank you letters").

§ X806.1.d. Reduced Due Diligence. Whenever reduced due diligence is applied in accordance with the covered institution's customer acceptance policy, the following rules shall apply:

a. For individual customers, a covered institution may open an account under the true and full name of the account owner or owners and defer acceptance of the minimum information. Deferred acceptance of minimum information shall mean obtaining information numbers 1 to 7 of **§ X806.2.a** at the time of account opening while the rest, numbers 8 to 11, may be obtained within a reasonable time but not exceeding ninety (90) days from account opening.

b. For corporate, partnership, and sole proprietorship entities, and other entities such as banking institutions, trust entities and quasi-banks authorized by the BSP to operate as such, publicly listed companies subject to regulatory disclosure requirements, government agencies including GOCCs, a covered institution may open an account under the official name of these entities with only no. 4 of those required under **§ X806.2.b** (Board Resolution duly certified by the Corporate Secretary authorizing the signatory to sign on behalf of the entity)- obtained at the time of account opening.

§ X806.1.e. Face-to-face contact- No new accounts shall be opened and created without face-to-face contact and personal interview between the covered institution's duly authorized personnel and the potential customer except under the following arrangements:

§ X806.1.e.1. Account opened through a trustee, agent, nominee, or intermediary- Where the account is opened through a trustee, agent, nominee or intermediary, the covered institution shall establish and record the true and full identity and existence of both the (a) trustee, nominee, agent or intermediary and (b) trustor, principal, beneficial owner, or person on whose behalf the account is being opened. The covered institution shall determine the true nature of the parties' capacities and duties by obtaining a copy of the written document evidencing their relationship and apply the same criteria for assessing the risk profile and determining the standard of due diligence to be applied to both.

In case of several trustors, principals, beneficial owners, or persons on whose behalf the account are being opened where the trustee, nominee, agent or intermediary opens a single account but keeps therein sub-accounts that may be attributable to each trustor, principal, beneficial owner, or person on whose behalf the account is being opened, the covered institution shall, at the minimum, obtain the true and full name, place and date of birth or date of

registration, as the case may be, present address, nature of work or business, and source of funds as if the account was opened by them separately. Where the covered institution is required to report a CT or circumstances warrant the filing of an ST, it shall obtain such other information on every trustor, principal, beneficial owner, or person on whose behalf the account is being opened in order that a complete and accurate report may be filed with the AMLC.

In case a covered institution entertains doubts that the trustee, nominee, agent or intermediary is being used as a dummy in circumvention of existing laws, it shall apply enhanced due diligence in accordance with § X806.1.b.

§ X806.1.e.2. Outsourcing arrangement- Subject to existing rules on outsourcing of specified banking activities, a covered institution, without prior Monetary Board approval, may outsource to a counter-party the conduct of the requisite face-to-face contact provided that such arrangement is formally documented and provided further that the conditions under § X806.2.d. are met.

If the counter party is an entity other than a covered institution as herein defined, covered institutions shall ensure that the employees or representatives of the counter-party conducting the face-to-face contact undergo equivalent training program as that of its front-liners undertaking a similar activity. Covered institutions shall likewise monitor and review annually the performance of the counter-party to assist it in determining whether or not to continue with the arrangement.

§ X806.1.e.3. Third party reliance- Where a third party as defined under § X806.2.e.1. has already conducted the requisite face-to-face contact on its own customer who was referred to a covered institution, the latter may rely on the representation of the third party that it has already conducted face-to-face contact provided that the pertinent requirements in § X806.2.e.1. are also met.

§ X806.2. Customer Identification- Covered institutions shall establish and record the true identity of its customers based on valid identification document/s specified in § X806.2.c.

§ X806.2.a. New Individual Customers- Covered institutions shall develop a systematic procedure for establishing the true and full identity of new individual customers and shall open and maintain the account only in the true and full name of the account owner or owners.

Unless otherwise stated in these Rules, average due diligence requires that the covered institution obtain at the time of account opening all the following minimum information and confirming these information with the valid identification documents stated in § X806.2.c. from individual customers and authorized signatory/ies of corporate and juridical entities:

1. Name;
2. Present address;

3. Date and place of birth;
4. Nature of work, name of employer or nature of self-employment/business;
5. Contact details;
6. Specimen signature;
7. Source of funds.
8. Permanent address;
9. Nationality;
10. Tax identification number, Social Security System number or Government Service Insurance Number, if any; and
11. Name, present address, date and place of birth, nature of work and source of funds of beneficial owner or beneficiary, whenever applicable.

§ X806.2.b. New Corporate and Juridical Entities- Covered institutions shall develop a systematic procedure for identifying corporate, partnership and sole proprietorship entities as well as the stockholders/partners/owners, directors, officers and authorized signatory of these entities. It shall open and maintain accounts only in the true and full name of the entity and shall have primary responsibility to ensure that the entity has not been, or is not in the process of being, dissolved, struck-off, wound-up, terminated, or otherwise placed under receivership or liquidation.

Unless otherwise stated in these Rules, average due diligence requires that the covered institution obtain the following minimum information and/or documents before establishing business relationships:

1. Certificates of Registration issued by the Department of Trade and Industry for single proprietors, or by the Securities and Exchange Commission, for corporations and partnerships, and by the BSP, for money changers/foreign exchange dealers and remittance agents;
2. Articles of Incorporation or Association and By-Laws;
3. Principal business address;
4. Board or Partners' Resolution duly certified by the Corporate/Partners' Secretary authorizing the signatory to sign on behalf of the entity;
5. Latest General Information Sheet which lists the names of directors/trustees/partners, principal stockholders owning at least twenty percent (20%) of the outstanding capital stock and primary officers such as the President and Treasurer;
6. Contact numbers of the entity and authorized signatory/ies;
7. Source of funds and nature of business;
8. Name, present address, date and place of birth, nature of work and source of funds of beneficial owner or beneficiary, if applicable; and
9. For entities registered outside the Philippines, similar documents and/or information shall be obtained duly authenticated by the Philippine Consulate where said entities are registered.

§ X806.2.c. Valid Identification documents- The following guidelines govern the acceptance of valid ID cards for all types of financial transaction by a customer and the authorized signatory/ies of a corporate or juridical entity, including financial transactions involving Overseas Filipino

Workers (OFWs), in order to promote access of Filipinos to services offered by formal financial institutions, particularly those residing in the remote areas, as well as to encourage and facilitate remittances of OFWs through the banking system:

(1) Customers and the authorized signatory/ies of a corporate or juridical entity who engage in a financial transaction with covered institutions for the first time shall be required to present the original and submit a clear copy of at least one (1) valid photo-bearing ID document issued by an official authority.

For this purpose, the term *official authority* shall refer to any of the following:

- a. Government of the Republic of the Philippines;
- b. Its political subdivisions and instrumentalities;
- c. GOCCs; and
- d. Private entities or institutions registered with or supervised or regulated either by the BSP, SEC or IC.

Valid IDs include the following:

1. Passport including those issued by foreign governments
2. Driver's license
3. PRC ID
4. NBI clearance
5. Police clearance
6. Postal ID
7. Voter's ID
8. Tax Identification Number
9. Barangay certification
10. GSIS e-Card
11. SSS card
12. Senior Citizen card
13. OWWA ID
14. OFW ID
15. Seaman's book
16. Alien Certification of Registration/Immigrant Certificate of Registration
17. Government office and GOCC ID (e.g., AFP, HDMF IDs)
18. Certification from the NCWDP
19. DSWD certification
20. IBP ID; and
21. Company IDs issued by private entities or institutions registered with or supervised or regulated either by the BSP, SEC or IC.

(2) Students who are beneficiaries of remittances/fund transfers and who are not yet of voting age, may be allowed to present the original and submit a clear copy of one (1) valid photo-bearing school ID duly signed by the principal or head of the school.

(3) Where the customer or authorized signatory is a non-Philippine resident, similar IDs duly issued by the foreign government where the customer is a resident or a citizen may be presented.

(4) A covered institution shall require their customers or authorized signatory to submit a clear copy of one (1) valid ID on a one-time basis only at the commencement of business relationship. They shall require their clients to submit an updated photo and other relevant information on the basis of risk and materiality.

(5) A covered institution may classify identification documents based on its reliability and ability to validate the information indicated in the identification document with that provided by the customer.

(6) Whenever it deems necessary, a covered institution may accept other IDs not enumerated above provided that it shall not be the sole means of identification.

(7) In case the identification documents mentioned above or other identification documents acceptable to the covered institution do not bear any photo of the customer or authorized signatory, or the photo bearing ID or a copy thereof does not clearly show the face of the customer or authorized signatory, a covered institution may utilize its own technology to take the photo of the customer or authorized signatory.

§ X806.2.d. Outsourcing of the gathering of minimum information and/or documents- Except for deposit taking, which is an inherent banking function that cannot be outsourced and subject to existing rules on outsourcing of specified banking activities, a covered institution may, without prior Monetary Board approval, outsource to a counter-party, which may or may not be a covered institution as herein defined, the gathering of the minimum information and/or documents required to be obtained by these Rules provided that the ultimate responsibility for knowing the customer and for keeping the identification documents shall lie with the covered institution and compliance with the following conditions:

For covered institution counter-party:

1. There is a written service level agreement approved by the board of directors of both covered institutions;
2. The counter-party has a reliable and acceptable customer identification system and training program in place; and
3. In line with requirement no. 1, all identification information and/or documents shall be turned over within a period not exceeding ninety days (90) calendar days to the covered institution, which shall carefully review the documents and conduct the necessary risk assessment of the customer.

For non-covered institution counter-party:

1. All conditions required for covered institution counter-party;

2. The covered institution outsourcing the activity shall likewise ensure that the employees or representatives of the counter-party establishing the true and full identity of the customer undergo equivalent training program as that of the covered institution's own employees undertaking a similar activity.

3. Annual monitoring and review by the covered institution of the performance of the counter-party to assist it in determining whether or not to continue with the arrangement.

§ X806.2.e. Trustee, Nominee, Agent or Intermediary account- Where any transaction is conducted by a trustee, nominee, agent or intermediary, either as an individual or through a fiduciary relationship, a corporate vehicle or partnership, on behalf of a trustor, principal, beneficial owner or person on whose behalf a transaction is being conducted, covered institutions shall establish and record the true and full identity and existence of both the (1) trustee, nominee, agent or intermediary and the (2) trustor, principal, beneficial owner or person on whose behalf the transaction is being conducted. The covered institution shall determine the true nature of the parties' capacities and duties by obtaining a copy of the written document evidencing their relationship and apply the same standards for assessing the risk profile and determining the standard of due diligence to be applied to both.

In case it entertains doubts as to whether the trustee, nominee, agent, or intermediary is being used as a dummy in circumvention of existing laws, it shall apply enhanced due diligence in accordance with **§ X806.1.b**.

§ X806.2.e.1. Where the Customer Transacts Through a Trustee, Nominee, Agent or Intermediary which is a Third Party as herein defined (Third Party Reliance)- A covered institution may rely on the customer identification process undertaken by a third party. For purposes of this Subsection, the "third party" shall refer to a (1) covered institution as herein specifically defined and as generally defined by AMLA, as amended, and its RIRR, or (2) a financial institution operating outside the Philippines that is covered by equivalent customer identification requirements. A BSP-accredited custodian may likewise rely in accordance with these Rules on the face-to-face contact and gathering of minimum information to establish the existence and full identity of the customer conducted by the seller or issuer of securities or by the global custodian provided the latter has an equivalent customer identification requirements.

§ X806.2.e.1.a. Third Party is a covered institution specifically defined by these Rules and as generally defined by AMLA, as amended, and its RIRR - A covered institution may rely on the identification process conducted by this third party provided that the covered institution shall obtain from the third party a written sworn certification containing the following:

1. The Third Party has conducted the requisite customer identification requirements in accordance with these Rules and its own MLPP including the face-to-face contact requirement to establish the existence of the

ultimate customer and has in its custody all the minimum information and/or documents required to be obtained from the customer; and

2. The relying covered institution shall have the ability to obtain identification documents from the Third Party upon request without delay.

§ X806.2.e.1.b. Third Party is a financial institution operating outside the Philippines that is other than covered institutions referred to in § X806.2.e.1.a. but conducts business operations and activities similar to them - All the contents required in the sworn certification mentioned in **§ X806.2.e.1.a.** shall apply with the additional requirement that the laws of the country where the third party is operating has equal or more stringent customer identification process requirement and that it has not been cited in violation thereof. It shall, in addition to performing normal due diligence measures, do the following:

(a) Gather sufficient information about the third party and the group to which it belongs to understand fully the nature of its business and to determine from publicly available information the reputation of the institution and the quality of supervision, including whether it has been subject to money laundering or terrorist financing investigation or regulatory action;

(b) Document the respective responsibilities of each institution; and

(c) Obtain approval from senior management at inception of relationship before relying on the third party.

§ X806.2.f. Private banking/ Wealth Management operations- These services, which by their nature involve high measure of client confidentiality, are more open to the elements of reputational risk especially if the customer identification process is not diligently followed. Covered institutions therefore shall endeavor to establish and record the true and full identity of these customers and establish a policy on what standard of due diligence will apply to them. They shall also require approval by a senior officer other than the private banking/ wealth management/ similar activity relationship officer or the like for acceptance of customers of private banking, wealth management and similar activities.

§ X806.2.g. Politically Exposed Person- A covered institution shall endeavor to establish and record the true and full identity of PEPs as well as their immediate family members and the entities related to them and establish a policy on what standard of due diligence will apply to them taking into consideration their position and the risks attendant thereto.

§ X806.2.h. Correspondent banking- Because of the risk associated with dealing with correspondent accounts where it may unknowingly facilitate the transmission, or holding and management of proceeds of unlawful activities or funds intended to finance terrorist activities, covered institutions shall adopt policies and procedures for correspondent banking activities and designate an officer responsible in ensuring compliance with these policies and procedures. A covered institution may rely on the

customer identification process undertaken by the respondent bank. In such case, it shall apply the rules on Third Party reliance under **§ X806.2.e.1.**, treating the respondent bank as the Third Party as defined therein. In addition, the correspondent bank shall:

(a) Gather sufficient information about the respondent institution to understand fully the nature of the respondent's business and to determine from publicly available information the reputation of the institution and the quality of supervision, including whether it has been subject to money laundering or terrorist financing investigation or regulatory action.

(b) Assess the respondent institution's anti-money laundering and terrorist financing controls.

(c) Obtain approval from senior management before establishing correspondent relationships.

(d) Document the respective responsibilities of each institution.

(e) With respect to "payable-through accounts", be satisfied that the respondent bank has verified the identity of, and performed on-going due diligence on, the customers having direct access accounts of the correspondent and that it is able to provide relevant customer identification data upon request by the correspondent bank.

Correspondent banking customers presenting greater risk, including shell companies, shall be subject to enhanced due diligence.

§ X806.2.i. Fund/Wire transfer- Because of the risk associated with dealing with fund/wire transfers, where a covered institution may unknowingly transmit proceeds of unlawful activities or funds intended to finance terrorist activities, it shall establish policies and procedures designed to prevent it from being utilized for that purpose which shall include, but not limited to, the following:

(a) The beneficiary institution shall not accept instructions to pay-out fund transfers to non-customer beneficiary, unless it has conducted the necessary customer due diligence to establish the true and full identity and existence of said beneficiary. Should the originator and beneficiary be the same person, the beneficiary institution may rely on the customer due diligence conducted by the originating institution provided the rules on Third Party reliance under **§ X806.2.e.1.** are met, treating the originating institution as Third Party as therein defined;

(b) The originating institution shall not accept instructions to fund/wire transfer from a non-customer originator, unless it has conducted the necessary customer due diligence to establish the true and full identity and existence of said originator;

(c) In cross border transfers, if the originator is a high risk customer as herein described, the beneficiary institution shall conduct enhanced due

diligence on the beneficiary and the originator. Where additional information cannot be obtained, or any information or document provided is false or falsified, or result of the validation process is unsatisfactory, the beneficiary institution shall refuse to effect the fund/wire transfer or the pay-out of funds without prejudice to the reporting of a suspicious transaction to the AMLC when circumstances warrant;

(d) Whenever possible, manually initiated fund transfer (MIFT) instructions should not be the primary delivery method. Every effort shall be made to provide client with an electronic banking solution. However, where MIFT is utilized, the existing rules on validation procedures as prescribed by Circular No. 436 dated 18 June 2004 shall apply;

(e) Cross border and domestic fund/wire transfers and related message amounting to P50,000 or more or its equivalent shall include accurate and meaningful originator information. The following are the originator information that shall remain with the transfer or related message through the payment chain:

1. Name of the originator;
2. Address or in its absence the national identity number or date and place of birth of the originator; and
3. Account number of the originator or in its absence, a unique reference number must be included.

(f) Should any wire transfer amounting to P50,000 or more or its equivalent be unaccompanied by the required originator information, the beneficiary institution shall exert all efforts to establish the true and full identity and existence of the originator by requiring additional information from the originating institution or intermediary institution. It shall likewise apply enhanced due diligence to establish the true and full identity and existence of the beneficiary. Where additional information cannot be obtained, or any information or document provided is false or falsified, or result of the validation process is unsatisfactory, the beneficiary institution shall refuse to effect the fund/wire transfer or the pay-out of funds without prejudice to the reporting of a suspicious transaction to the AMLC when circumstances warrant.

§ X806.2.j. Buyers of Cashier's, Manager's or Certified Checks- A covered institution may sell Cashier's, Manager's or Certified Checks only to its existing customers and shall maintain a register of said checks indicating the following information:

1. True and full name of the buyer or the applicant if buying on behalf of an entity;
2. Account number;
3. Date of issuance and the number of the check;
4. Name of the payee;
5. Amount; and
6. Purpose of such transaction.

§ X806.2.j.1. Buyers of Cashier's, Manager's or Certified Checks Other than its existing Customer- Where an individual or an entity other than an existing customer applies for the issuance of Cashier's, Manager's or Certified Checks, the covered institution shall, in addition to the information required in § X806.2.j., obtain all the identification documents and minimum information required by these rules to establish the true and full identity and existence of the applicant. In no case shall reduced due diligence be applied to the applicant and, where circumstances warrant, enhanced due diligence should be applied.

§ X806.2.j.2. Buyers of Cashier's, Manager's or Certified Checks in Blank or Payable to Cash, Bearer or Numbered Account- A covered institution may issue cashier's, manager's or certified checks or other similar instruments in blank or payable to cash, bearer or numbered account subject to the following conditions:

1. The amount of each check shall not exceed P10,000;
2. The buyer of the check is properly identified in accordance with its customer acceptance and identification policies and as required under § X806.2.j. and § X806.2.j.1. of these Rules;
3. A register of said checks indicating all the information required under § X806.2.j.
4. A covered institution which issues as well as those which accepts as deposits, said cashier's, manager's or certified checks or other similar instruments issued in blank or payable to cash, bearer or numbered account shall take such measure(s) as may be necessary to ensure that said instruments are not being used / resorted to by the buyer or depositor in furtherance of a money laundering activity;
5. The deposit of said instruments shall be subject to the same requirements of scrutiny applicable to cash deposits; and
6. Transactions involving said instruments should be accordingly reported to the AMLC if there is reasonable ground to suspect that said transactions are being used to launder funds of illegitimate origin.

§ X806.2.k. Second-Endorsed Checks- A covered institution shall enforce stricter guidelines in the acceptance of second-endorsed checks including the application of enhanced due diligence to ensure that they are not being used as instruments for money laundering or other illegal activities.

For this purpose, a covered institution shall limit the acceptance of second-endorsed checks from properly identified customers and only after establishing that the nature of the business of said customer justifies, or at least makes practical, the deposit of second-endorsed check. In case of isolated transactions involving deposits of second-endorsed checks by customer who are not engaged in trade or business, the true and full identity

of the first endorser shall be established and the record of the identification shall also be kept for five (5) years.

§ X806.2.l. Foreign Exchange Dealers/ Money Changers/ Remittance Agents- A covered institution shall require their customers who are foreign exchange dealers, money changers and remittance agents to submit a copy of the certificate of registration issued to them by the BSP as part of their customer identification document. The certificate of registration shall be for each head office, branch, agent, sub-agent, extension office or business outlet of foreign exchange dealers, money changers and remittance agents.

Foreign exchange dealers, money changers and remittance agents customers presenting greater risk, such as shell companies shall be subject to enhanced due diligence.

§ X806.2.m. High Risk Customer- A customer from a country that is recognized as having inadequate internationally accepted anti-money laundering standards, or does not sufficiently apply regulatory supervision or the Financial Action Task Force (FATF) recommendations, or presents greater risk for crime, corruption or terrorist financing is considered a high risk customer. Information relative to these are available from publicly available information such as the websites of FATF, FATF Style Regional Bodies (FSRB) like the Asia Pacific Group on Money Laundering and the Egmont Group, national authorities like the OFAC of the U.S. Department of the Treasury, or other reliable third parties such as regulators or exchanges, which shall be a component of a covered institution's customer identification process.

When dealing with high risk customers, a covered institution should take extreme caution and vigilance. In no case shall reduced diligence be applied to high risk customers. On the other hand, in case the covered institution determines, based on its standards, that dealing with the high risk customer calls for, or these rules require, the application of enhanced due diligence, it shall apply the minimum requirements for enhanced due diligence in accordance with **§ X806.1.b.** In all instances of acceptance of a high risk customer, approval of the covered institution's senior officer shall be necessary.

§ X806.2.n. Shell Company/ Shell Bank- A covered institution shall undertake banking relationship with a shell company with extreme caution and always apply enhanced due diligence on both the entity and its beneficial owner/s.

Because of the dubious nature of shell banks, no shell bank shall be allowed to operate or be established in the Philippines. A covered institution shall refuse to enter into, or continue, correspondent banking relationship with them. It shall likewise guard against establishing relations with foreign financial institutions that permit their accounts to be used by shell banks.

§ X806.2.o. Numbered Accounts- No peso and foreign currency non-checking numbered accounts shall be allowed without establishing the true and full identity and existence of customers and applying enhanced due diligence in accordance with **§ X806.1.b.**

Peso and foreign currency non-checking numbered accounts existing prior to 17 October 2001 shall continue to exist but the covered institution shall establish the true and full identity and existence of the beneficial owners of such accounts and applying enhanced due diligence in accordance with **§ X806.1.b.**

§ X806.2.p. Prohibited accounts- A covered institution shall maintain accounts only in the true and full name of the account owner. The provisions of existing law to the contrary notwithstanding, anonymous accounts, accounts under fictitious names, numbered checking accounts, and all other similar accounts shall be absolutely prohibited.

§ X806.3. On-going monitoring of customers, accounts and transactions- Covered institutions shall ensure that they have established the true and full identity of their customers and shall update all identification information and documents required to be obtained by the AMLA, as amended, its RIRR and these Rules of existing customers on the basis of materiality and risk.

With respect to monitoring of transactions, in order that a covered institution may be able to control and reduce risk associated with money laundering and terrorist financing, it is necessary that it has a system that will enable it to understand the normal and reasonable account activity of customers and detect unusual or suspicious patterns of account activity. Thus, a risk-and-materiality-based on-going monitoring of customer's accounts and transactions should be part of a covered institution's customer due diligence.

§ X806.3.a. Enhanced due diligence- Covered institution shall apply enhanced due diligence on its customer in accordance with **§ X806.1.b.** if it acquires information in the course of its customer account or transaction monitoring that:

1. Raises doubt as to the accuracy of any information or document provided or the ownership of the entity;
2. Justifies re-classification of the customer from low or normal risk to high-risk pursuant to these Rules or by its own criteria; or
3. Any of the circumstance for the filing of a suspicious transaction exists such as but not limited to the following:
 - a. Transacting without any underlying legal or trade obligation, purpose or economic justification;

- b. Transacting an amount that is not commensurate with the business or financial capacity of the customer or deviates from his profile;
- c. Structuring of transactions in order to avoid being the subject of covered transaction reporting; or
- d. Knowing that a customer was or is engaged or engaging in any unlawful activity as herein defined.

Where additional information cannot be obtained, or any information or document provided is false or falsified, or result of the validation process is unsatisfactory, the covered institution shall immediately close the account and refrain from further conducting business relationship with the customer without prejudice to the reporting of a suspicious transaction to the AMLC when circumstances warrant.

C. COVERED AND SUSPICIOUS TRANSACTION REPORTING

Section X807. Covered and Suspicious Transaction Reporting- Covered institutions shall report to the AMLC all covered and suspicious transactions within ten (10) working days from occurrence thereof.

Should a transaction be determined to be both a covered and suspicious transaction, the covered institution shall be required to report the same as a suspicious transaction.

§ X807.1. Deferred reporting of certain covered transactions- Pursuant to AMLC Resolution No. 58 dated 25 June 2005 as amended by AMLC Resolution No. 24 dated 18 March 2009, the following are considered as "non-cash, no/low risk covered transactions" the reporting of which to the AMLC are deferred:

1. Transactions between banks and the BSP;
2. Transactions between banks operating in the Philippines;
3. Internal operating expenses of banks;
4. Transactions involving transfer of funds from one deposit account to another deposit account of the same person within the same bank;
5. Roll-overs of placements of time deposit; and
6. Loan/Interest principal payment debited against borrower's deposit account maintained with the lending bank.

In addition, pursuant to AMLC Resolution No. 292 dated 24 October 2003, covered institutions, other than banks, shall file covered transaction reports (CTRs) on transactions in cash or foreign currency or other monetary instruments (other than checks) or properties. Due to the nature of the transactions in the stock exchange, only the brokers- dealers shall be required to file CTRs and Suspicious Transaction Reports (STRs). The Philippine Stock Exchange, Philippine Central Depository (PCD), Securities Clearing Corporation of the Philippines (SCCP) and transfer agents are exempt from filing CTRs. They are however required to file STRs when the transactions that pass through them are deemed suspicious.

The BSP may consider other transactions as “no/low risk covered transactions” and propose to the AMLC that they be likewise subject to deferred reporting by covered institutions.

§ X807.2. Electronic Monitoring Systems for Money Laundering- UBs and KBs are required to adopt an electronic money laundering transaction monitoring system which at the minimum shall detect and raise to the bank’s attention, transactions and / or accounts that qualify either as CTs or STs as herein defined.

The system must have at least the following automated functionalities:

1. Covered and suspicious transaction monitoring – performs statistical analysis, profiling and able to detect unusual patterns of account activity;
2. Watch list monitoring – checks transfer parties (originator, beneficiary, and narrative fields) and the existing customer database for any listed undesirable individual or corporation;
3. Investigation – checks for given names throughout the history of payment stored in the system;
4. Can generate all the CTRs of the covered institution accurately and completely with all the mandatory field properly filled up;
5. Must provide a complete audit trail;
6. Capable of aggregating activities of a customer with multiple accounts on a consolidated basis for monitoring and reporting purposes; and
7. Has the capability to record all STs and support the investigation of alerts generated by the system and brought to the attention of Senior Management whether or not a report was filed with the AMLC.

UBs and KBs with existing electronic system of flagging and monitoring transactions already in place shall ensure that their existing system is updated to be fully compliant with functionalities as those required herein. For this purpose, they shall be given ninety (90) days from effectivity of this Circular within which to make their system fully operational and automated with all the functionalities stated above.

§ X807.3. Manual monitoring- For covered institutions other than UBs and KBs, it need not have an electronic system of flagging and monitoring transactions but shall ensure that it has the means of flagging and monitoring the transactions mentioned in **§ X807.2**. It shall maintain a register of all STs that have been brought to the attention of Senior Management whether or not the same was reported to the AMLC.

§ X807.4. Electronic Submission of reports- The CTR and STR shall be submitted to the AMLC in a secured manner, in electronic form and in accordance with the reporting procedures prescribed by the AMLC. The covered institutions shall provide complete and accurate information of all the mandatory fields required in the report. In order to provide accurate

information, the covered institution shall regularly update customer identification information at least once every three (3) years.

For the purpose of reporting in a secured manner, all covered institutions shall register with the AMLC within ninety (90) days from effectivity of this Circular by directly coordinating with that office for the proper assignment of their institution code and facilitation of the reporting process. All covered institutions that have previously registered need not re-register.

§ X807.5. Exemption from Bank Secrecy Laws- When reporting covered or suspicious transactions to the AMLC, covered institutions and their officers and employees shall not be deemed to have violated Republic Act No. 1405, as amended, Republic Act No. 6426, as amended, Republic Act No. 8791 and other similar laws, but are prohibited from communicating, directly or indirectly, in any manner or by any means, to any person, the fact that a covered or suspicious transaction report was made, the contents thereof, or any other information in relation thereto. In case of violation thereof, the concerned officer and employee of the covered institution shall be criminally liable in accordance with the provisions of the AMLA, as amended.

§ X807.6. Confidentiality Provision- When reporting CTs and STs to the AMLC, covered institutions, their directors, officers and employees are prohibited from communicating directly or indirectly, in any manner or by any means, to any person or entity, the media, the fact that a covered or suspicious transaction report was made, the contents thereof, or any other information in relation thereto. Neither may such reporting be published or aired in any manner or form by the mass media, electronic mail, or other similar devices. In case of violation thereof, the concerned officer and employee of the covered institution and media shall be held criminally liable.

§ X807.7. Safe Harbor Provision- No administrative, criminal or civil proceedings, shall lie against any person for having made a CTR or an STR in the regular performance of his duties in good faith, whether or not such reporting results in any criminal prosecution under the AMLA, as amended, its RIRR or any other law.

D. RECORD KEEPING AND RETENTION

Section X808. Record Keeping- All customer identification records of covered institutions shall be maintained and safely stored as long as the account exists. All transaction records, including all unusual or suspicious patterns of account activity whether or not an STR was filed with the AMLC, of covered institutions shall be maintained and safely stored for five (5) years from the date of transaction.

Said records and files shall contain the full and true identity of the owners or holders of the accounts involved in the transactions such as the ID card and photo of individual customers and the documents mentioned in **Section X806.2.b.** for entities, customer information file, signature card of authorized signatory/ies, and all other pertinent customer identification

documents as well as all factual circumstances and records involved in the transaction. Covered institutions shall undertake the necessary adequate security measures to ensure the confidentiality of such file. Covered institutions shall prepare and maintain documentation, in accordance with the aforementioned client identification requirements, on their customer accounts, relationships and transactions such that any account, relationship or transaction can be reconstructed as to enable the AMLC, and / or the courts to establish an audit trail for money laundering.

Whenever a bank engaged in micro-finance operations has tagged a micro-finance client, as defined under BSP regulations, as low risk in accordance with § X806.1.a, the customer's identification and transaction records shall be retained for five (5) years except that said retention period may be reduced to three years provided that sufficient documents duly support the low risk profile of said customer and the covered institutions keep a record of the names of these low risk customers after the lapse of three (3) years. This provision is subject to § X808.2. when a money laundering case is filed in court.

§ X808.1 Closed Accounts- With respect to closed accounts, the records on customer identification, account files and business correspondences, shall be preserved and safely stored for at least five (5) years from the date of closure.

§ X808.2. Retention of Records in Case a Money Laundering Case has been filed in Court - If a money laundering case based on any report kept by the covered institution concerned has been filed in court, said file must be retained beyond the five (5) year retention period and until it is confirmed that the case has been finally resolved or terminated by the court.

§ X808.3. Safekeeping of records and documents- The covered institution shall designate at least two (2) officers who will be jointly responsible and accountable in the safekeeping of all records and documents required to be retained by the AMLA, as amended, its RIRR and these Rules. They shall have the obligation to make these documents and records readily available without delay during BSP regular or special examinations.

§ X808.4. Form of Records- Records shall be retained as originals or copies in such forms as are admissible in court pursuant to existing laws, such as the e-commerce act and its implementing rules and regulations, and the applicable rules promulgated by the Supreme Court.

E. TRAINING PROGRAM

Section X809. AML Training Program- Covered institutions shall formulate an annual AML training program aimed at providing all their responsible officers and personnel with efficient, adequate and continuous education program to enable them to fully and consistently comply with all their obligations under these Rules, the AMLA, as amended, and its RIRR.

Trainings of officers and employees shall include awareness of their respective duties and responsibilities under the MLPP particularly in relation to the customer identification process, record keeping requirements and CT and ST reporting and ample understanding of the internal processes including the chain of command for the reporting and investigation of suspicious and money laundering activities.

The program shall be designed in a manner that will comprise of various focuses for new staff, front-line staff, compliance office staff, internal audit staff, officers, senior management, directors and stockholders. Regular refresher trainings shall likewise be provided in order to guarantee that officers and staff are informed of new developments and issuances related to the prevention of money laundering and terrorism financing as well as reminded of their respective responsibilities vis-à-vis the covered institution's processes, policies and procedures.

Covered institution's annual AML training program and records of all AML seminars and trainings conducted by the covered institution and / or attended by its personnel (internal or external), including copies of AML seminar / training materials, shall be appropriately kept by the compliance office / unit / department, and should be made available during periodic or special BSP examination.

F. BSP AUTHORITY AND ENFORCEMENT ACTIONS

Section X810. BSP Authority to examine deposits and investments; additional exception to the Bank Secrecy Act; annual testing of numbered accounts. To ensure compliance with the AMLA, as amended, its RIRR, and these Rules, the BSP may inquire into or examine any deposit or investment with any banking institution or non-bank financial institution and their subsidiaries and affiliates when the examination is made in the course of a periodic or special examination, in accordance with the Rules of Examination of the BSP.

The BSP may likewise conduct annual testing solely limited to the determination of the existence and true identity of the owners of numbered and similar accounts.

In the course of the periodic and special examination for purposes of complying with the provisions of the AMLA, as amended, its RIRR, and these Rules, the covered institutions, their officers and employees and the BSP shall not be deemed to have violated the provisions of Republic Act No. 1405, as amended, Republic Act No. 6426, as amended, Republic Act No. 8791 and other similar laws and § X807.6. when disclosing information to BSP relative to covered and suspicious transaction reports filed with the AMLC.

Section X811. Sanctions and Penalties. In line with the objective of ensuring that covered institutions maintain high anti-money laundering standards in order to protect its safety and soundness as well as protecting the integrity of the national banking and financial system, violation of these

Rules shall constitute a major violation subject to the following enforcement actions against the Board of Directors, Senior Management and line officers, not necessarily according to priority:

1. Written reprimand;
2. Suspension or removal from the office they are currently holding; and/or
3. Disqualification from holding any position in any covered institution.

In addition to the non-monetary sanctions stated above, BSP may also impose monetary penalties computed in accordance with existing regulations and in coordination with the Anti-Money Laundering Council.

Enforcement actions shall be imposed on the basis of the over-all assessment of the covered institution's AML risk management system. Whenever a covered institution's AML compliance system is found to be grossly inadequate, this may be considered as unsafe and unsound banking practice that may warrant initiation of prompt corrective action.

Section X812. Repealing Clause- The provisions of BSP Circular No. 302 dated 11 October 2001 and all other BSP issuances and/or sections/appendices of the Manual of Regulations for Banks (MORB) and Non-Bank Financial Institutions (MORNBFI) that are inconsistent with the provisions of this Circular are hereby repealed/amended accordingly.

Section X813. Separability Clause- If any provision, section of this Circular, or its application to any person or circumstance is held invalid, the other provisions or sections of this Circular, and the application of such provision or section to other persons or circumstance shall not be affected thereby.

Section X814. Effectivity. This Circular shall take effect fifteen (15) days following its publication in the official gazette or in any newspaper of general circulation in the Philippines.

FOR THE MONETARY BOARD:


AMANDO M. TETANGCO, JR.
Governor

5 January 2011